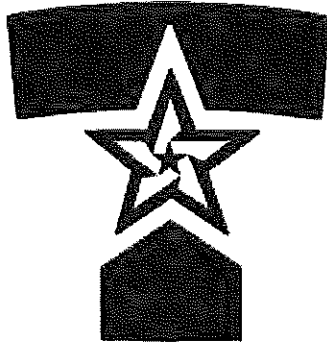


THE TEXAS STATE UNIVERSITY SYSTEM



RULES AND REGULATIONS

LAMAR UNIVERSITY
LAMAR INSTITUTE OF TECHNOLOGY
LAMAR STATE COLLEGE - ORANGE
LAMAR STATE COLLEGE - PORT ARTHUR
SAM HOUSTON STATE UNIVERSITY
SUL ROSS STATE UNIVERSITY
SUL ROSS STATE UNIVERSITY RIO GRANDE COLLEGE
TEXAS STATE UNIVERSITY

**Adopted September 1, 1980
Amended August 17, 2017**

7. THE AUDIT FUNCTION.

- 7.1 Internal Audits. The Texas State University System (System) internal audit function, rules and policies shall comply with the *International Professional Practices Framework (Internal Auditing Standards)*, as promulgated by The Institute of Internal Auditors and with the *Texas Government Code, Chapter 2102*, the *Texas Internal Audit Act*. The *Rules and Regulations*, as related to the audit function, shall serve as the Texas State University System Internal Audit Charter and the protocols under which the audit function shall operate. The System Director of Audits and Analysis shall develop and maintain internal policies and procedures to comply with the audit function rules.
- 7.11 Definition of Internal Auditing. Internal auditing is an independent objective, assurance and consulting activity designed to add value to an organization; improve its operations; and otherwise assist accomplishment of its objectives by bringing a systematic, disciplined approach to evaluate and improve the effectiveness of control, governance, and risk management processes.
- 7.12 Independence and Objectivity of Auditors. Because of the critical nature of the internal audit function to the fiscal, administrative, and operational integrity of the System and its components, the Director of Audits and Analysis and auditors under her or his direct or indirect supervision shall maintain their independence and objectivity of judgment. System and component auditors shall be ineligible to hold any other appointment or title, whether paid or unpaid, with the System or any of its components.
- 7.13 Code of Ethics. In addition to complying with the System Standards of Conduct (see *Chapter VIII*), System and component auditors are also expected to comply with the Code of Ethics outlined in the *International Professional Practices Framework*.
- 7.2 Board, Management and Internal Audit Responsibilities. The Board of Regents is primarily responsible for providing governance, guidance, and oversight of management within the System. Management is responsible for establishing and maintaining adequate internal controls to ensure achievement of System goals and objectives. The internal audit function is designed to provide positive support to the Board, System and Component administrations in the effective discharge of their respective responsibilities.
- 7.3 Reporting Structure. The System Director of Audits and Analysis shall have sole responsibility for all System and Component audit functions and personnel, including, but not limited to, hiring and termination of audit staff, setting of salaries, and otherwise establishing terms and conditions of employment, and establishing the annual budgets and staffing levels for each Component internal audit function. The System Director will timely advise the Chancellor regarding desired audit budget initiatives.

- 7.4 Audit Space. The Chair of the Finance and Audit Committee and the Director of Audits and Analysis will examine annually whether the provision of on-campus office spaces for the audit function creates a perceived conflict of interest or otherwise poses an impediment to the auditors' independence.
- 7.5 Access. The Director and his or her System or Component-housed auditors shall have full, free, and unrestricted access to all activities, records, property, infrastructure, and personnel of System and Component administrations. Any review, whether planned or unplanned, announced or unannounced, may involve the gathering of evidence and testimony from individuals within or outside the System.
- 7.6 Handling of Information Gathered.
- 7.61 Documents. Documents and information obtained during any audit review shall be safeguarded and otherwise handled in a professionally responsible and confidential manner in accordance with Texas Law.
- 7.62 Criminal or Serious Policy Violations. Information obtained during any audit review that may involve criminal or serious policy violations shall be communicated to the Board of Regents, the Chancellor, the component President, and, where appropriate or otherwise required by law, to component and/or outside law enforcement or other oversight agencies.
- 7.7 Nature and Scope of Work. The internal audit activity will evaluate and contribute to the improvement of governance, risk management, and control processes, utilizing a systematic and disciplined approach.
- 7.71 Assurance Services (Audits). Assurance services involve the objective assessment of evidence to provide an independent opinion or conclusion regarding an entity, operation, function, process, system, or other subject matter. The nature and scope of the assurance engagement are determined by the internal auditor. Examples include, but are not limited to:
- (1) Determining the adequacy, efficiency, and effectiveness of System and Component governance, control and risk management processes;
 - (2) Reviewing the reliability and integrity of financial and operating information;
 - (3) Reviewing the effectiveness of processes established to ensure compliance with policies, procedures, and applicable laws and regulations;
 - (4) Evaluating processes related to information systems and data security; the development and deployment of

information systems; and the creation/modification of support infrastructures;

- (5) Reviewing controls designed to safeguard System and Component assets;
- (6) Evaluating economy and efficiency of resource utilization;
- (7) Assessing achievement of results and outcomes as defined by established objectives, goals, and performance measures; and
- (8) Performing follow-up work to ascertain and report on whether management has taken appropriate remedial action on internal and external audit findings or recommendations.

7.72 Consulting Services. Consulting services are advisory in nature and are generally performed at the specific request of management. Examples include but are not limited to:

- (1) Reviewing client-prepared responses to external audit reports;
- (2) Training on fraud prevention, internal controls, and risk assessment processes;
- (3) Analyzing client or third-party prepared data; and
- (4) Scribing client-facilitated risk assessment exercises.

7.73 Fraud Reviews and Internal Investigations of Suspected Defalcation, Misappropriation, and Other Fiscal Irregularities. The Board of Regents has established an Anti-Fraud Policy in *Chapter VIII, Paragraph 1* of these *Rules and Regulations*. The System Director of Audits and Analysis is charged with responsibility for coordinating review and investigative activities as necessary with component Internal Audit Directors, component police departments, the Office of Vice Chancellor and General Counsel, human resources office(s), and appropriate external law enforcement and other oversight agencies. The System Director of Audits and Analysis will make every reasonable and lawful effort to protect the rights and the reputations of those involved in an internal audit review involving allegations of fraud, including the employee/complainant who reports alleged fraud; the individual(s) interviewed during the resultant review; and the individual(s)/entity(ies) against whom the allegations were made.

Fraud review results are not routinely disclosed or discussed with anyone other than those who have a legitimate need to know. In the event that a review substantiates fraudulent activities, the

System Director of Audits and Analysis or his/her designee will prepare and distribute a report in accordance with *Paragraph 7.93* of this *Chapter*. The System Director of Audits and Analysis will communicate substantiated fraud committed by System employees to the State Auditor's Office in accordance with Texas *Government Code §321.022*.

- 7.74 Emergency Appropriations. In the event a component receives emergency appropriations from the state, the receipt, disbursement, and reporting of such appropriations will be subject to review by the System Director and campus auditor.
 - 7.75 Systemwide Compliance Program. The Systemwide compliance program is conducted under the auspices of the audit function and is designed to promote and encourage, through objective assessments and other activities, behavior and compliance with applicable policies, laws, and rules governing higher education.
- 7.8 Audit Risk Assessment and Audit Plan Development.
- 7.81 Component Audit Risk Assessment and Plans. On an annual basis, each Component internal audit director shall perform a risk assessment to be used in developing a Component Audit Plan for the subsequent fiscal year. The risk assessment process shall include input from Component management and utilize other procedures as may be necessary and reasonable to ensure that risks unique to the Component are considered and evaluated in the planning process. Component Audit Plans shall be submitted to the System Director of Audits and Analysis for input and approval. Risk-based testing of contract administration shall be included in the annual audit plan. An assessment as to whether the institution has adopted the rules and policies required by *section 51.9337* of the Texas *Education Code* shall be performed annually.
 - 7.82 System Office Audit Risk Assessment and Plan. The Director shall solicit input from the Finance and Audit Committee, the Chancellor, and vice chancellors regarding the risk assessment to be used in developing an Audit Plan for the System administration. Risk-based testing of contract administration shall be included in the annual audit plan. An assessment as to whether the institution has adopted the rules and policies required by *section 51.9337* of the Texas *Education Code* shall be performed annually.
 - 7.83 Consolidation of Audit Plans. The System Office and Component Audit Plans shall be consolidated into a Systemwide Audit Plan, which will be presented by the Director of Audits and Analysis to the Finance and Audit Committee for approval at the meeting to be held prior to the fourth quarter Board of Regents meeting. The Finance and Audit Committee shall include

discussion of the status of current and subsequent year Audit Plans and submit its recommendations for approval to the full Board.

- 7.84 Deviations from Audit Plans. Circumstances may require deviations from an Audit Plan. Component-level deviations may be recommended to the Director by the Component internal auditor or initiated by the Director. The Director shall promptly notify the Finance and Audit Committee and the Chancellor of such deviations, which may be approved, in writing, by the Chair of the Committee. Investigations resulting from *EthicsPoint* or other fraud reporting mechanisms are not considered deviations from the Audit Plan.

7.9 Audit Reports.

- 7.91 Content. Each internal audit report shall contain, at a minimum.

- (1) A brief description of the scope and objectives of the audit;
- (2) A brief summary highlighting the audit's significant findings and/or recommendations;
- (3) A summary of management responses and the total financial impact, if any, of recommendations (this summary shall be provided to the Finance and Audit Committee at each regular Board meeting); and
- (4) A detailed discussion of the audit's findings and recommendations including management's written response;

7.92 Management Response.

- 7.921 Time for Response. Management must respond to each audit within two weeks of the issuance of the report draft. Upon a showing of extenuating circumstances by management and the Component-housed auditor's recommendation, the Director may extend the time for response.

- 7.922 Content of Response. Management responses to each audit shall include:

- (1) A statement of agreement or disagreement with each recommendation.
- (2) In cases where management agrees to implement a recommendation, the response shall include a summary of planned actions, a timetable for implementation, and the names and titles of the

System Director of Audits and Analysis or his/her designee will prepare and distribute a report in accordance with *Paragraph 7.93* of this *Chapter*. The System Director of Audits and Analysis will communicate substantiated fraud committed by System employees to the State Auditor's Office in accordance with Texas *Government Code §321.022*.

- 7.74 Emergency Appropriations. In the event a component receives emergency appropriations from the state, the receipt, disbursement, and reporting of such appropriations will be subject to review by the System Director and campus auditor.
- 7.75 Systemwide Compliance Program. The Systemwide compliance program is conducted under the auspices of the audit function and is designed to promote and encourage, through objective assessments and other activities, behavior and compliance with applicable policies, laws, and rules governing higher education.
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 - 7.83 Consolidation of Audit Plans. The System Office and Component Audit Plans shall be consolidated into a Systemwide Audit Plan, which will be presented by the Director of Audits and Analysis to the Finance and Audit Committee for approval at the meeting to be held prior to the fourth quarter Board of Regents meeting. The Finance and Audit Committee shall include

individuals responsible for ensuring implementation of the recommendation.

- (3) In cases where management does not agree to implement a recommendation, the response shall include justification for disagreement. In such cases, the Director may include follow-up comments, addressing the adequacy of the justification provided.
- (4) The President of a Component, who has an audit involving circumstances described in *Paragraph 7.93*, of this *Chapter* shall include in his or her quarterly Board report the status of the recommendations/findings until they have been verified and resolved by the Component auditor to the Director's satisfaction.

7.93 Distribution. The Director shall review, approve, and timely distribute draft audit reports (internal and external) to System or Component administrations, Finance and Audit Committee members, the Board of Regents and outside parties, including the Governor's Office, the Legislative Budget Board, the Sunset Commission, and the State Auditor's Office. The Director shall forward the draft reports, in their entirety to the Board of Regents in instances involving:

- (1) Fraud or theft;
- (2) A financial impact of more than \$20,000 savings or cost;
- (3) Significant instances of non-compliance with Component and/or System rules, policies or procedures, internal controls, state or federal regulations or laws;
- (4) Situations in which a Component auditor has experienced undue management pressure or delay; or,
- (5) Other circumstances (or amounts), which, in the Director's discretion, are material and substantial.

7.94 Delegation. The Director may delegate to Component auditors the task of distributing draft audit reports (internal and external) at their respective Components, as well as a mechanism to inform applicable Component parties of subsequent distribution to the Chancellor, Board members, and mandated external entities. All draft internal audit reports will be submitted to the System Director of Audits and Analysis for review and approval.

7.(10) Communications.

7.(10)1 Periodic Status Reports. The Component auditors shall forward a summary of audit reports and the status of their respective Audit

Plans in a format and time prescribed by the Director for inclusion in the quarterly Board agenda materials.

7.(10)2 Follow-Up Audit Work. The Director shall prescribe a follow-up audit tracking system for use by the Component auditors to ensure timely follow-up on all audit recommendations.

7.(10)3 By Component President. To keep the Component auditors more informed as to proposed operational changes at each Component, the President shall share, with the Component-housed auditor, distribution lists of committee meetings and meeting agendas for upcoming selected committee meetings. Upon written request of the Director and/or the Component auditor, the President shall provide access to and copies of specific committee minutes and agendas.

7.(10)4 External Audit Communications. The System Director of Audits and Analysis shall act as the System and Component general liaison with the State Auditor's Office. Each Component auditor shall function as the on-site liaison between that Component and the State Auditor's Office or other external auditors. The auditor shall notify the Director of any external audit work, planned entrance and exit conferences, and significant audit issues promptly and timely upon notification by the State Auditor's Office or external auditors.

8. ELECTRONIC FINANCIAL TRANSACTIONS.

System Component financial obligations involving, but not necessarily limited to, procurement of goods and services; payroll payments and reimbursements to employees and others; processing of student loans, grants, work study and other payments; and other financial transactions requiring the outflow of funds, whether general revenue or institutional, shall be by electronic transfer to: a) the recipient's bank (or other financial institution) account; or, b) a reloadable debit card. Any person may elect in writing to receive payment by warrant or check rather than electronically.

9. NAMING INITIATIVES: FACILITIES, STATUES AND MONUMENTS, ACADEMIC PROGRAMS, AND BUILDING PLAQUES.

9.1 Naming of Component Facilities and Erecting of Statues or Monuments. The Board of Regents retains exclusive authority for the permanent naming of buildings and other geographic areas on Component or System-owned or controlled property ("Facilities") or for the erecting of statues or monuments, in accordance with the following guidelines:

- (1) Naming of facilities or erecting of statues or monuments shall be by unanimous consent of the Board members attending at a regular or special called meeting.